

111 Liberty St., Suite 100 Columbus, Ohio 43215 www.morpc.org

#### NOTICE OF A MEETING CENTRAL OHIO GREENWAYS TRAIL DEVELOPMENT (URBAN) WORKING GROUP MID-OHIO REGIONAL PLANNING COMMISSION

REMOTE MEETING June 5, 2025, 9:30 am

#### **AGENDA**

#### **Welcome & Introductions**

#### **Indianapolis Trails to Transit Prioritization**

Donny Donoghue, MKSK, presented on trail planning in other regions, specifically his work with the City of Indianapolis on a strategic update to their Greenways Plan.

#### **Prioritization Process**

He discussed the prioritization process and the importance of connecting people, underserved communities, and promoting growth and development. The process also involved segmenting the network, establishing criteria and analysis, and weighting and aggregating criteria to guide priority tiers, with an emphasis on the importance of storytelling and data in this process. Donny explained how criteria are weighted and aggregated to guide priority tiers, allowing for different scenarios to be tested and adjusted based on community and advisory committee input. Progress made in Indianapolis included the addition of new miles to the Greenway network.

#### Public and Advisory Committee Input

Donny described how MKSK staff gathered input from the Advisory Committee and the public to guide the prioritization process. The Advisory Committee focused on connectivity and sustainable funding, while the public prioritized quality of life indicators and serving underserved populations.

#### **Report Cards**

Donny introduced the concept of report cards for each Greenway, which provide detailed information about the projects and corridors, including their importance, supporting projects, and potential funding mechanisms. The report cards helped communicate the rationale for prioritizing certain projects to residents, funders, and public agencies, making the prioritization process more transparent.

#### **Prioritization Discussion**

MORPC staff and Members discussed the potential for updating the COG trail prioritization process and incorporating report cards. They considered the importance of environmental criteria and the need for regional prioritization in addition to local priorities.

#### Pathways to Prioritization

Members and staff discussed the idea of not only prioritizing trails, but other amenities, walking and biking infrastructure, and destinations near the prioritized corridor that activate the trail. This would help promote use of the trail.

#### LinkUS Transit Supportive Infrastructure (TSI) Project Recommendations

Member Ashworth and Chair Andrako discussed the potential for the COG Board to endorse TSI projects, giving them additional weight in the selection process. They emphasized the importance of regional projects and the need for a formal process to integrate COG priorities into TSI project selection to ensure that regionally significant projects receive the necessary support..

#### **Gateways of Regional Significance**

Melinda Vonstein shared the definition of Gateways of Regional Significance, describing them as premier trailheads that connect users to nearby trail towns and serve as prominent sites for place-making and community identity. She proposed organizing a smaller group to identify the specific amenities these Gateways should have. This group will report back to the Working Group with their findings.

#### Closing / Next Steps

Staff will organize a smaller group conversation to identify the specific amenities that a Gateway of Regional Significance needs to have and those that would be desirable.

It was suggested that the COG Board recommend regional projects, such as the Linden Green Line, to the TSI committees to ensure they are considered for prioritization and funding, and develop an ongoing strategy for the COG Board to endorse or recommend TSI projects, ensuring regional significance is considered in the evaluation process.

#### **Adjourn**

Please notify Lynn Kaufman at 614-233-4189 or LKaufman@morpc.org to confirm your attendance for this meeting or if you require special assistance.

The next Trail Development (Urban) Working Group Meeting will be August 21, 2025, at 9:30 am.

Details to follow.

#### Mid-Ohio Regional Planning Commission Hybrid Meeting

#### Central Ohio Greenways Trail Development – Urban Working Group Meeting

June 5, 2025

#### Members Present

- Mike Andrako, Franklin County Engineer's Office
- Brian Ashworth, City of Columbus
- Laura Ball, City of Westerville
- Beth Hugh, Korda Nemeth Engineering
- Ryan Hughes, Central Ohio Mountain Biking Organization
- Dan Kaderly, Quarry Trails Metro Park
- Kimberly Moss, OSU
- Lexi Petrella, Alta Planning & Design
- Eric Oberg, Rails-to-Trails Conservancy
- Andrew Overbeck, MKSK
- J.M. Rayburn, City of Dublin
- Letty Schamp, City of Hilliard
- Co-Chair Kelly Scocco, City of Columbus
- Brad Westall, City of Columbus

#### **Public Present**

- Collin Adams, City of Obetz
- Taylor Casey, COTA
- Donny Donoghue, MKSK
- Emma Kogge, Alta Planning & Design

#### Staff Present

- Morgan Fuller
- Riky Jimenez Cuduco
- Lynn Kaufman
- Melinda Vonstein



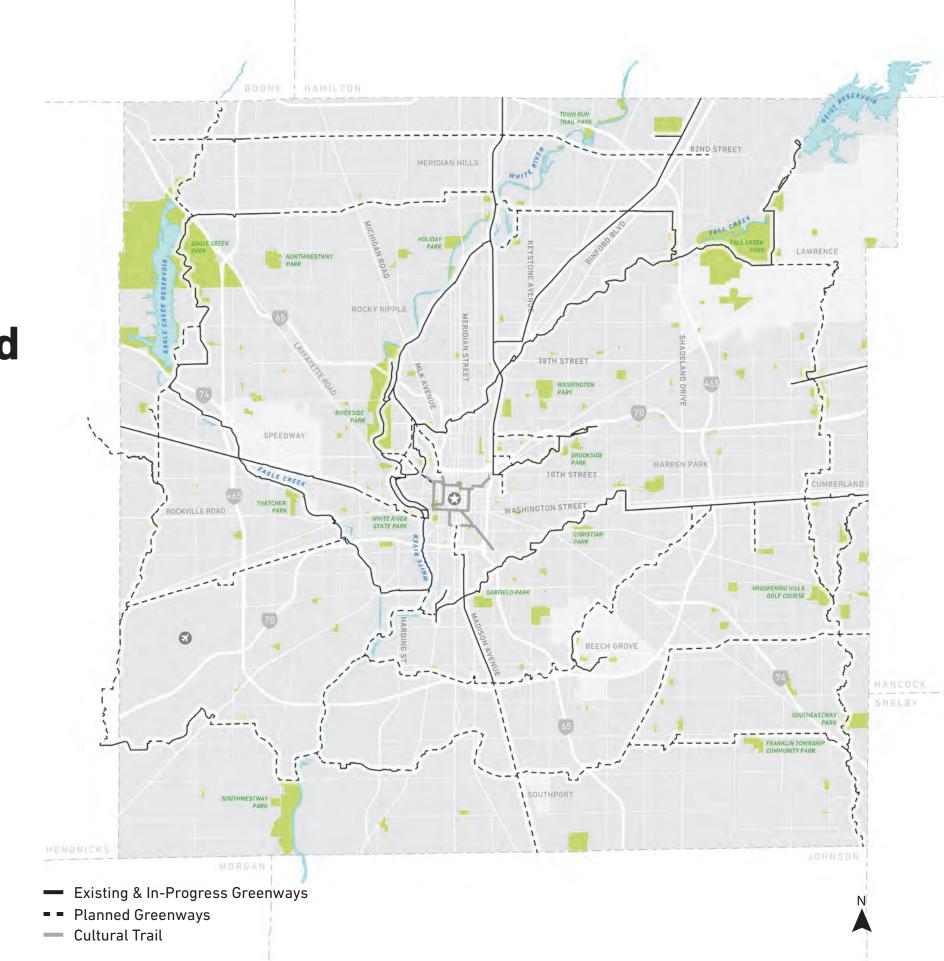
### PRIORITIZE THIS!

- + Study Introduction
- + The State of the Indy Greenways
- + Prioritization Process



### PLAN VISION

To build on the existing plan and create a framework for the completion and sustained excellence of a connected, equitable, and beloved Indianapolis Greenways system.



### 2014 NETWORK

Year PRE-2014

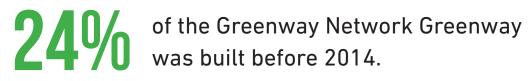
Miles **62.8** 

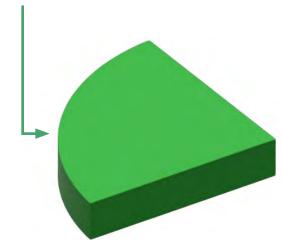
Population\*

Jobs\*

200,426

187,007





<sup>\*</sup>Access is defined as proximity within a 1-mile travelshed

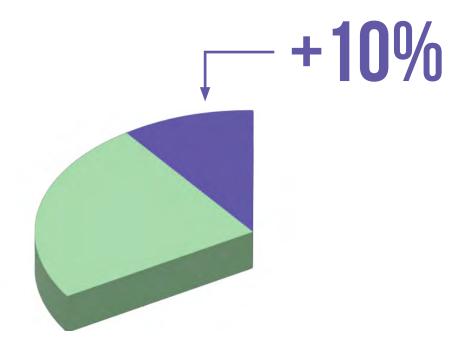


### 2024 NETWORK

 Year
 Miles
 Population\*
 Jobs\*

 PRE-2014
 62.8
 200,426
 187,007

 2014-2024
 27.1
 98.684
 57,110



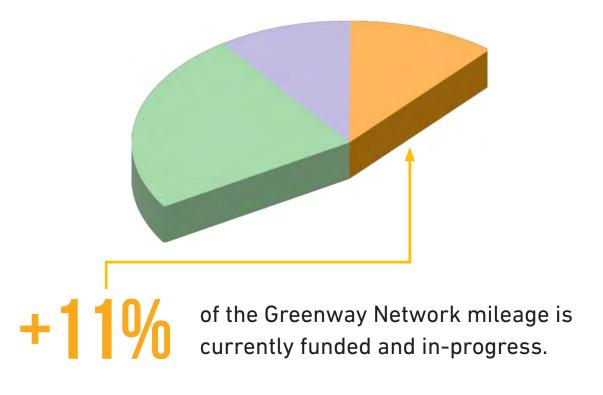
of the Greenway Network mileage was built since 2014.



<sup>\*</sup>Access is defined as proximity within a 1-mile travelshed

### IN-PROGRESS NETWORK

Year	Miles	Population*	Jobs*
PRE-2014	62.8	200,426	187,007
2014-2024	27.1	98,684	57,110
IN-PROGRESS (2024-2028)	30.4	63,922	60,093

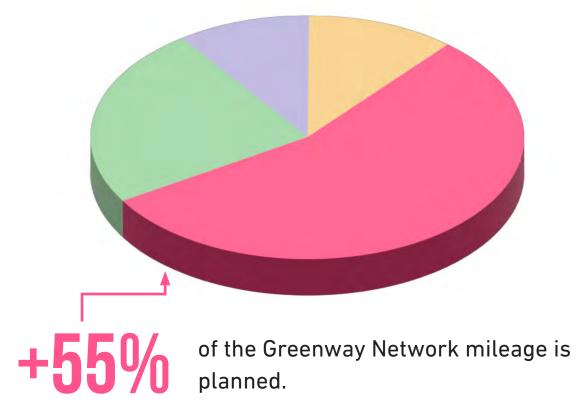


<sup>\*</sup>Access is defined as proximity within a 1-mile travelshed

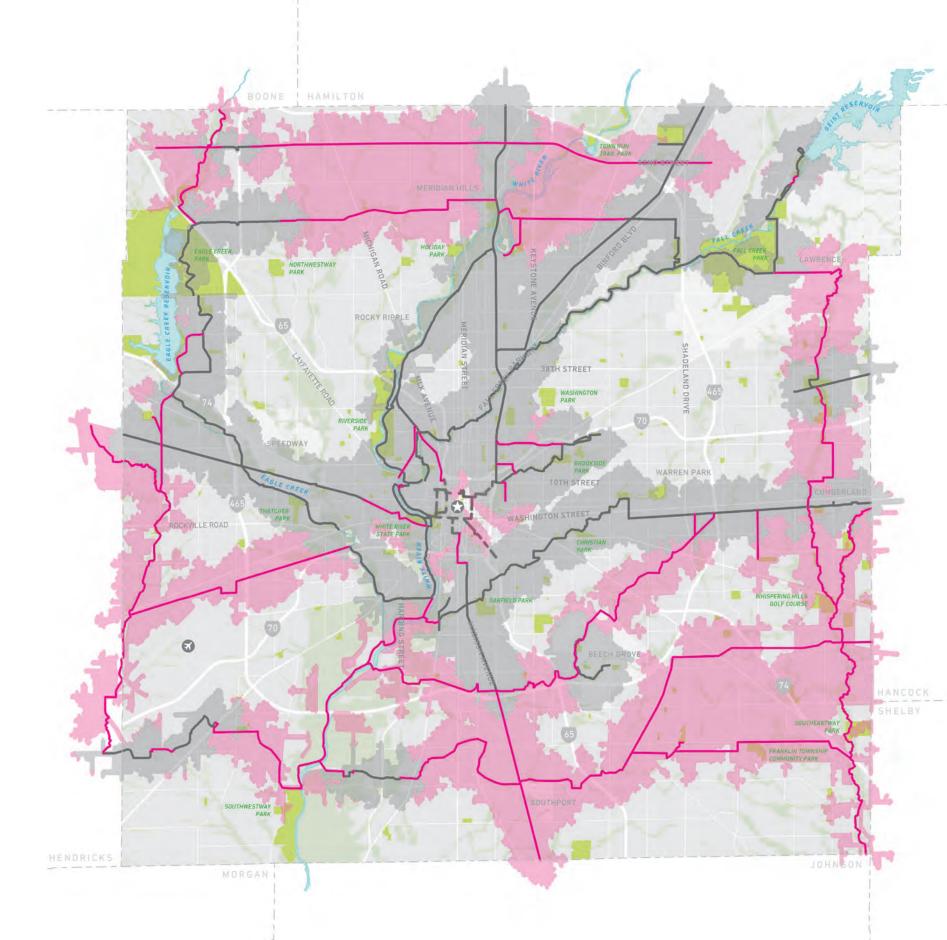


### PLANNED NETWORK

Year	Miles	Population*	Jobs*
PRE-2014	62.8	200,426	187,007
2014-2024	27.1	98,684	57,110
<b>IN-PROGRESS</b>	30.4	63,922	60,093
PLANNED	145.8	262,397	168,358



<sup>\*</sup>Access is defined as proximity within a 1-mile travelshed

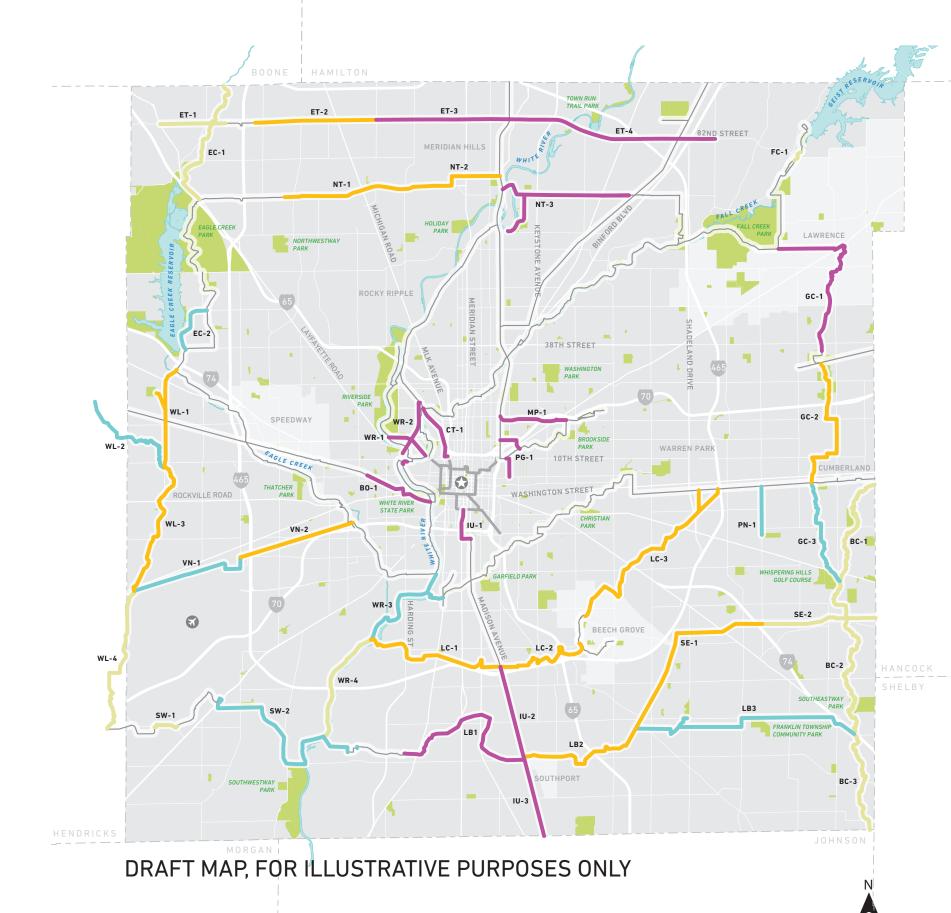




### WHAT IS THE END GOAL?

- Tiers of Priority Projects.
- Individualized Report Cards,
   breaking down all the necessary
   details of each Greenway Project &
   Corridor to set up next steps
- + Guidance on How To Use

  Prioritization to inform next steps



#### WHAT IS THE END GOAL?

**B&O TRAIL** 

Greenway at a Glance

+ XX,XXX residents + XX,XXX jobs

The Planned Greenway will serve..

XX,XXX new residents

XX,XXX new jobs

Parks Served

+ Leonard Park + Olin Park

**Destinations Served** 

+ Downtown

+ Stringtown Park + White River State Park

+ Indianapolis Zoo

Greenway & Trail Connections + B & O Trail (Brownsburg)

+ P & E Trail (Speedway)

+ Eagle Creek Greenway

+ White River Greenway

+ White Lick Creek Greenway

+ Indianapolis Motor Speedway

+ 8.6 mile greenway corridor + 3.5 miles (40.7%) existing

+ 3.1 miles (36.6%) in-progress

2.0 miles (22.7%) planned

Provides connection to Speedway and

the former B&O Rail Corridor.

Downtown from Hendricls County along

Indianapolis Greenway Projects

Supporting Projects 5

Primary Funding Mechanisms

+ Mechanism #1

+ Mechanism #2

+ Mechanism #3

Point A to Point B: X.X Miles segment from point A to point B,

with an additional 36.0% under-construction as of 2025. Connector Trail: 40.7% of the trail was constructed since 2014,

with an additional 36.0% under-construction as of 2025

B, connectiong to destination X and destination Y.

Point B to Point C: 40.7% of the trail was constructed since 2014,

(1) Regional Trail Connection: X.X Miles segment from point A to point

Connector Trail 1: 40.7% of the trail was constructed since 2014. with an additional 36.0% under-construction as of 2025.

with an additional 36.0% under-construction as of 2025

Connector Trail 2: 40.7% of the trail was constructed since 2014,

TrOD Opportunities

11 Regional Center: X.X Miles

segment from point A to.

11 TrOD #2: X.X Miles segment

Footnotes 4. Projects & Prioritization, Ref. X
1. Trail Typologies, Ref. X 5. Supporting Projects, Ref. X
2. Cost Estimate, Ref. X 6. Funding Mechanisms, Ref. X
2. Projects Promotive Programmer Prog

connectiong to destination X and destination Y.

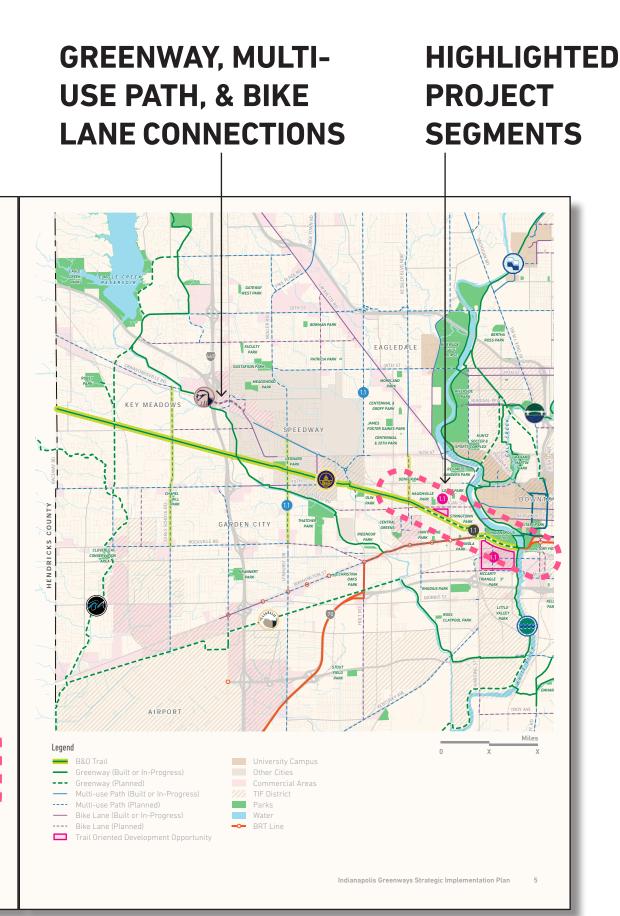
Greenway Profile

+ Urban Rail-Trail

+ \$XX,XXX to complete 2

+ **\$XX,XXX** in economic benefits annually <sup>3</sup>

Conservation



**GREENWAY CORRIDOR** 

**RATIONALE FOR PRIORITY** 

**FUNDING** & TROD **OPPORTUNITIES** 

### THE PRIORITIZATION PROCESS



SEGMENT THE NETWORK

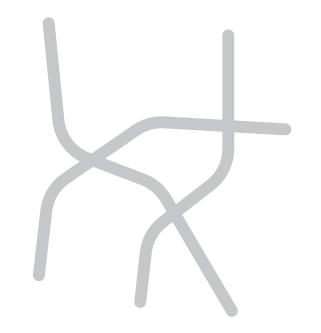


ESTABLISH
PRIORITIZATION
CRITERIA &
ANALYSIS

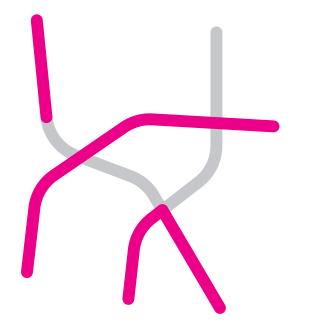


WEIGHT AND
AGGREGATE
CRITERIA TO
ESTABLISH
PRIORITY TIERS

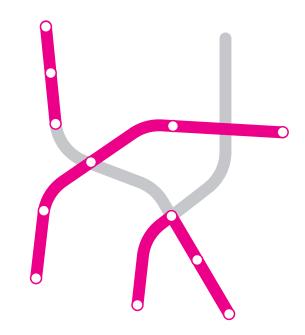
### **SEGMENTATION**



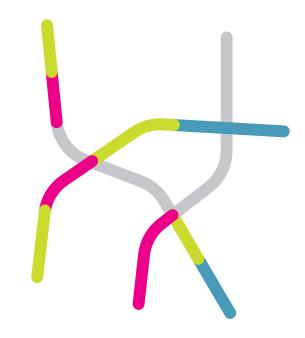
START WITH THE FULL GREENWAYS NETWORK



ISOLATE THE PROPOSED NETWORK



DELINEATE THE
NETWORK INTO
PROJECT SEGMENTS



PRIORITIZE SEGMENTS (ANALYSIS)

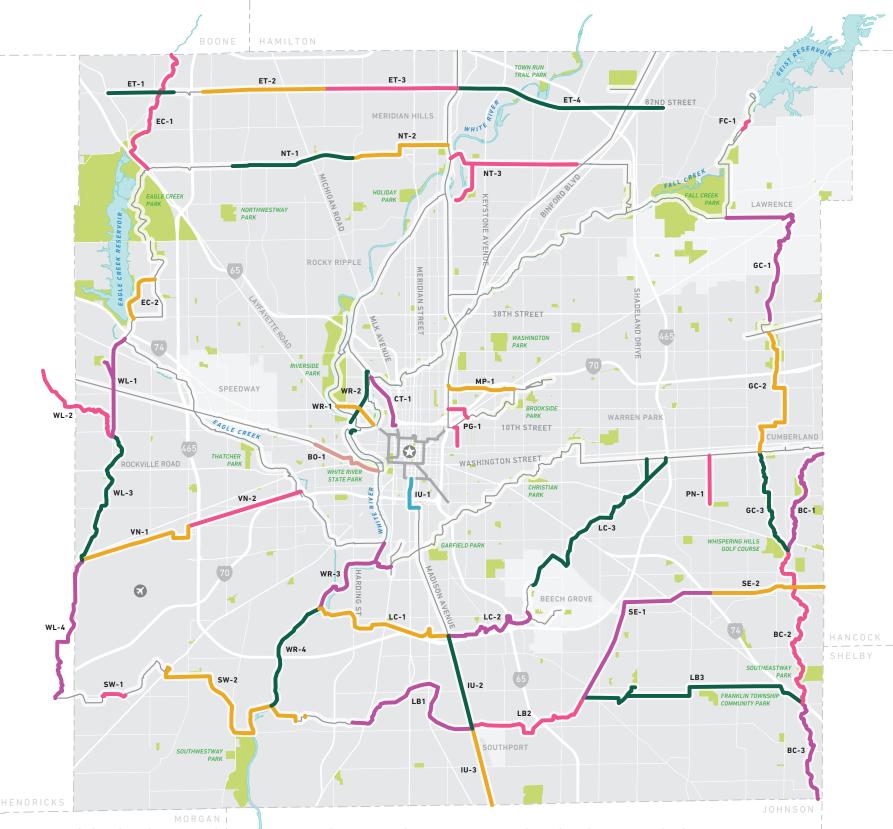
### SEGMENTATION

#### **WHY SEGMENT?**

Segments provide a common point of comparison, and translate to realistic project lengths & extents.

total segments across 20 Greenways

3.3 MI average segment length
6.9 MI longest segment
0.3 MI shortest segment



COLORS ILLUSTRATE BEGINNING AND END OF SEGMENTS ONLY, NOT AS AN INDICATION OF RANK OR PRIORITY.

### **CRITERIA & METRICS**

Prioritization is the result of a data-driven and reproducible analysis to evaluate, compare, and rank projects based on the project goals, stakeholder and advisory committee input, and community priorities.



BUCKETS: HIGH LEVEL CATEGORIES



GOALS:
ASSOCIATED
PROJECT GOALS



CRITERIA & METRICS: DISCRETE, MEASURABLE, AND COMPARABLE

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Prioritization is the result of a data-driven and reproducible analysis to evaluate, compare, and rank projects based on the project goals, stakeholder and advisory committee input, and community priorities.



BUCKETS: HIGH LEVEL CATEGORIES

GREENWAYS THAT CONNECT PEOPLE & TRAILS



GOALS:
ASSOCIATED
PROJECT GOALS

**CONNECTIVITY & ACCESS** 



CRITERIA & METRICS: DISCRETE, MEASURABLE, AND COMPARABLE

#### **SCHOOL ACCESS.**

Metric: The number of schools within a 1-mile walk or bike ride of the segment.

### THE BIG BUCKETS



GREENWAYS
THAT CONNECT
PEOPLE &
TRAILS











## GREENWAYS THAT CONNECT PEOPLE & TRAILS



Connecting people, jobs, destinations, and other greenways.







**Continuity:** Does the segment continue an existing Greenway?

**Population:** How many people does the segment access?

**Points of Interest:** Does the segment connect to community destinations?

Access to Parks: Does the segment provide access to parks?

**Schools Access:** Does the segment connect to schools?

**Jobs:** Does the segment connect to jobs?

**Retail Access:** Does the segment connect to retail areas?

**Regional Trails:** Does the segment connect to regional trail connections?

Active Transportation: Does the segment connect to planned and existing trails and bikeways?

**Public Transit:** Does the segment connect to planned and existing transit?





## THAT CONNECT UNDERSERVED COMMUNITIES

**GREENWAYS** 



Connecting population centers that are currently or have been historically underserved.



**Transportation Mode:** Does the segment serve people that rely on non-vehicular modes?

**Zero Car HH Neighborhoods:** Does the segment serve zero car households?

Low Income Neighborhoods: Does the segment serve low income neighborhoods?

**High Poverty Neighborhoods:** Does the segment serve high poverty neighborhoods?

Geographic Equity: Does the segment introduce a greenway in areas lacking in trails?

**Ethnicity:** Does the segment serve hispanic/latino populations?

**Non-White Population:** Does the segment serve non-white populations?

**Senior Population:** Does the segment serve seniors (>65)?

**Youth Population:** Does the segment serve youth (<18)?













GREENWAYS
THAT IMPROVE
HEALTH & THE
ENVIRONMENT

Leveraging greenway development to improve environmental conditions, public health, and safety. **Tree Canopy**: Does the segment connect areas with limited tree canopy?

**Surface Temperature**: Does the segment connect areas with high surface temperature?

**Conservation Corridors**: Does the segment align with conservation corridors?

**Brownfields**: Does the segment present opportunity for brownfield restoration?

Floodplains: Does the segment align with floodplain areas not suited for development?

Public Health: Does the segment align with public health indicators?

**Vehicular Crashes**: Does the segment align with safety areas of concern?

Parkshed Gaps: Does the segment connect areas with low parks access?









GREENWAYS THAT
PROMOTE GROWTH &
DEVELOPMENT



Aligning greenways with anticipated or opportunistic growth areas.

Population Growth: Does the segment align with areas that are rapidly growing?

TIF district: Does the segment align with TIF districts?

Vacant Parcels/Open Lands: Does the segment align with vacant and open lands?

Strategic Investment: Does the segment align with a strategic investment opportunity?

TrOD: Does the segment align with Trail-Oriented Development opportunity areas?

Highlighted Criteria are inprogress and not reflected in DRAFT results









**Acquisition:** Does the segment require challenging land acquisition?

**Cost:** What is the construction cost of the Greenway?

Partnership: Does the segment represent a potential partnership?

Funding Opportunity: Is there opportunity for additional funding sources?



Identifying greenways that are easiest to implement, pay for, and sustain. Highlighted Criteria are inprogress and not reflected in DRAFT results

# HOW DO BUCKETS DRIVE PRIORITIZATION?



The results are driven by the weighting of each bucket. It's all about trade-offs and balance.

More weight = More impact. Focused on Existing Communities?











A Balanced Approach?











Focused on Future Growth?











### SCENARIO A: BALANCED

### EMPHASIS ON BALANCING ALL 5 BUCKETS

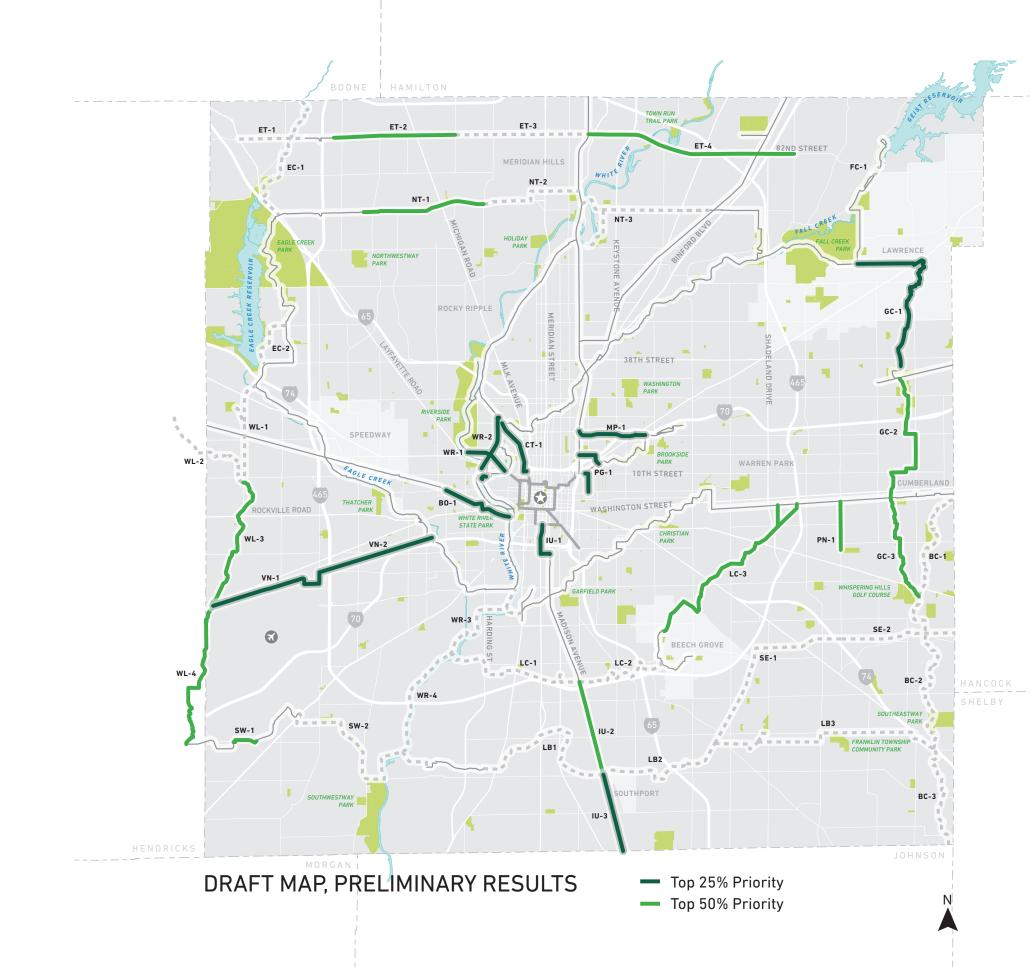












# SCENARIO B: MAXIMIZE ACCESS AND CONNECTIVITY

EMPHASIS ON EXPANDING THE EXISTING NETWORK AND ACCESS TO THE MOST PEOPLE AND JOBS

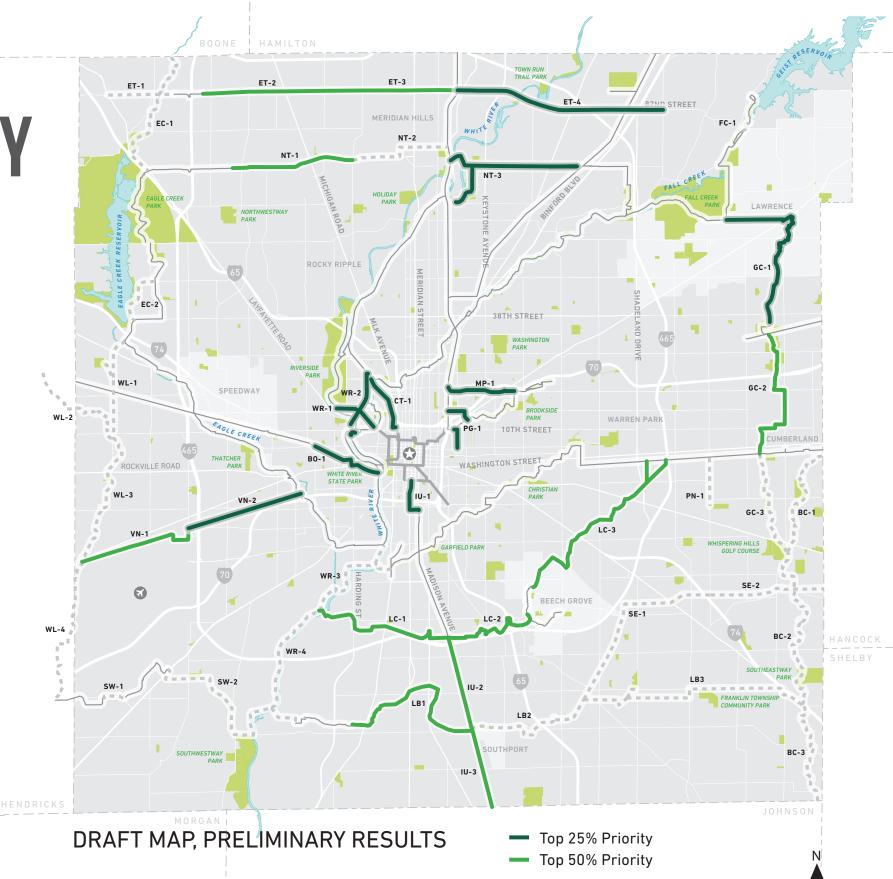












### SCENARIO C: CENTER EQUITY

EMPHASIS ON CONNECTING UNDERSERVED COMMUNITIES TO EXISTING DESTINATIONS

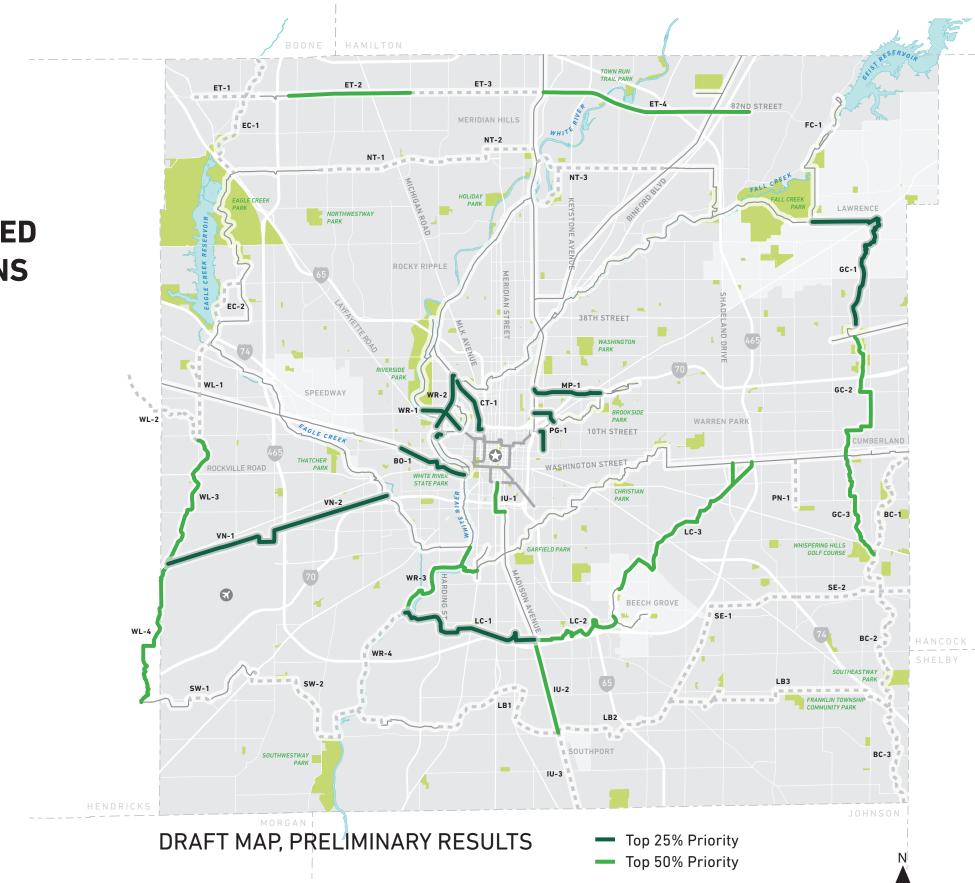












### SCENARIO D: FUNDING & GROWTH

### EMPHASIS ON GROWTH AND IMPLEMENTATION

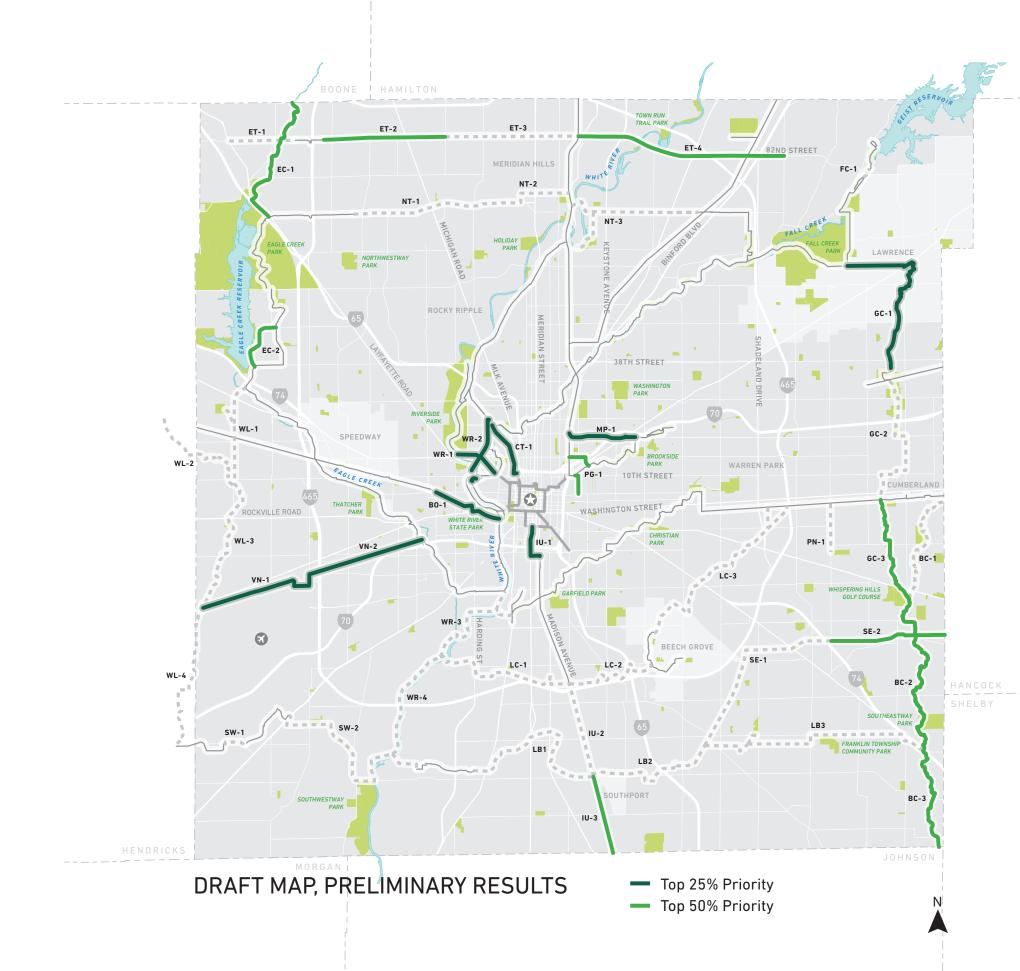












### WEIGHTING IS INFORMED BY 3 INPUTS



**Advisory Committee** 

Civic leaders and champions



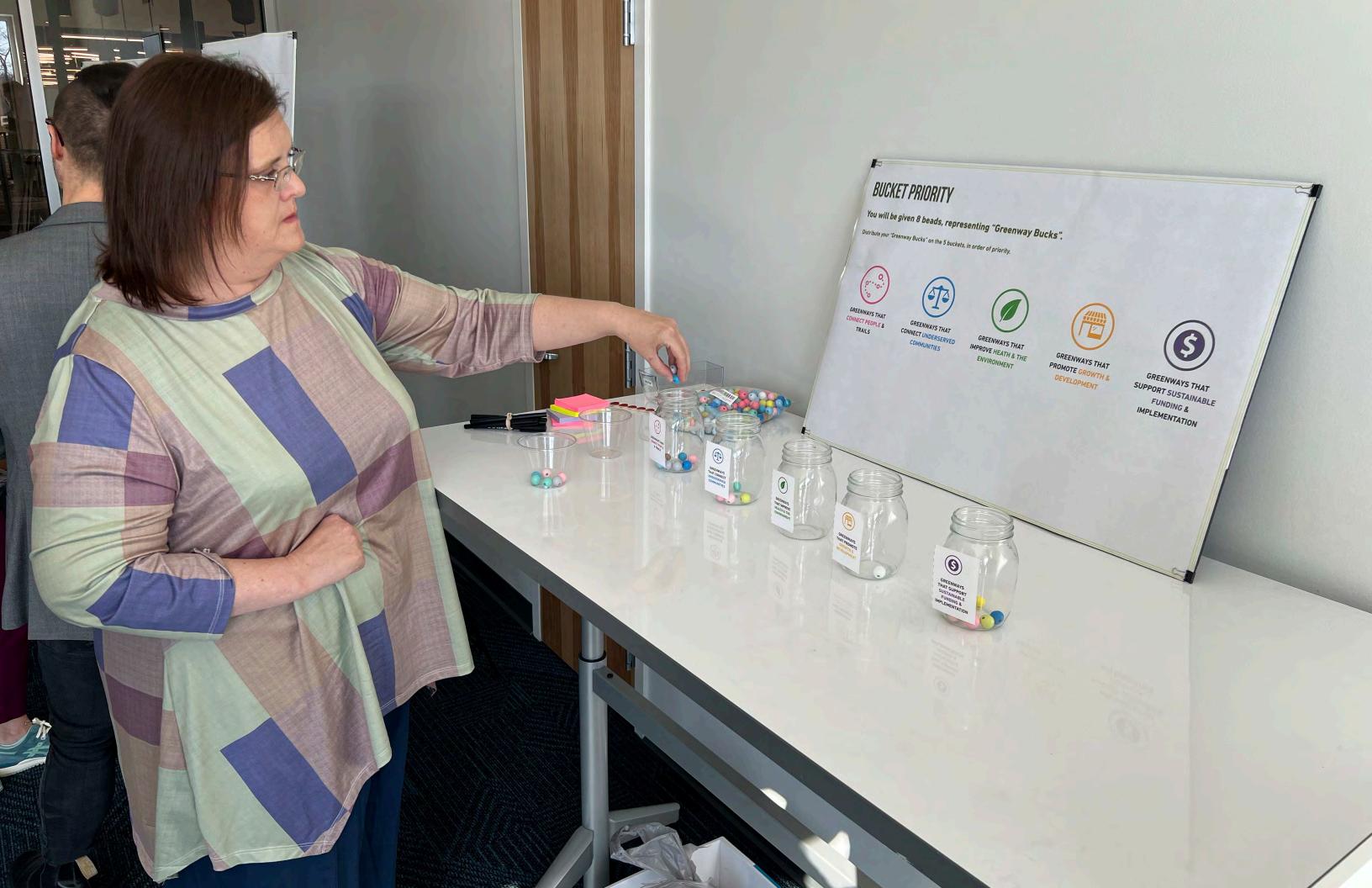
**The Community** 

Citizens and Residents



**Technical Experts** 

MKSK, DPW



### TECHNICAL CONSIDERATIONS TO WEIGHTING

- Equal parts art and science, hard data and storytelling
- If everything matters,
   nothing matters
- + Check for redundancy
  (i.e. do a subset of
  criteria boil down
  to "this is a dense
  area"?)

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Conservation Corridors		43	43	33	41	45	41	56	31	24	39	41	43	33	23	39	41	33	33	37	41			27	17	42	41	37	24	17	17	35	17	17	42	35	1191							
Brownfields	27	29	25	33	31	27	29	54	31	24	27	29	29	35	25	33	33	41	41	31	29	26		39	17	26	37	29	12	17	17	33	17	17	30	43	1023							
Floodplains		48	46	36	46	48	48	49	44	41	46	40	54	42	36	48	48	40	36	46	54	27	39		30	49	42	40	39	30	30	36	30	30	63	46								
Physical Health Indicators	-		30	30	30		30	39	44	23	30	30	34	30	18	30	30	30	30	34	30	17	17	30		29	30	30	17	0		30	0	0	33	34	909							
Crashes Within Bikeshed	27	_	13	37	11	15	19	42	45	22	19	29	21	45	43	25	27	53	45	39	25	42		49	29		$\overline{}$		30	29	_	37	29	29	36	53	1097							
Parkshed Gap Neighborhoods	46		40	58	40	38		41	44	35	44	42	40	52	26	40	40	34	38	56	42	41	37	42	30	33	_			30	30	54	30		45	50	1405							
Population Growth		40	36	34	36	_	_	41	44	33	36	34	44	36	38	42	34	50	34	30	30	37	29	40	$\overline{}$	33	50	_	_	30	$\overline{}$	26	30		45	42	1275							
TIF district	29		29	37	33		31	52	31	22	33	33	29	33	27	27	29	39	39	31	27	24	12	39		30		33		17	17	35	17	17	32	37	1045							
Strategic Investment	_		30	30	-	_	30	39	44	23	30	30	34	30	18	30	30	_	30	34	30	17	17	30	0	29	$\overline{}$	30	17		0	30	0	0	33	34								
TrOD Opportunities		_	30	30	_	_	_	39	44	23	30	30	34	30	18	30	30	30	30	34	30	17	17	30		29	$\rightarrow$	30	17	0		30	0	ō	33	34	909							
Vacant Parcels/Open Lands		38	36	18	34	38	40	41	44	33	38	40	46	36	42	_	38	46	40	26	34	35	33	36		37	54	26	35	30	30		30	30	43	46								
Partnership			30	30	30	_	_	39	44	23	30	30	34	30	18	30	30	30	30	34	30	17	17	30		29	_	30	17	0		30		0		34								
Funding Opportunity	30	30	30	30	30	30	30	39	44	23	30	30	34	30	18	30	30	30	30	34	30	17	17	30		29	30	30	17	0	0	30	0		33	34								
Acquisition	_	35	33	39	33	31	31	_	_	40	33	45	-	41	41	37	33	43	53	_	37	42	_	63		36	$\overline{}$	45	32	33			33	33		43								
Cost		58	60	46		50	_	35	48	45	54	48	38	30	40	46	44	44	40	34	40	35	43	46	34	53	50	42	37	34	34	46	34		43		1525							
																																								-				

### TOP PERFORMER

#### **INTERURBAN TRAIL (IU-1)**

Gap closure from Cultural Trail/South St (Existing Trail) to Orange St/Madison St (In-Progress Trail).

1.04 miles long

TOP 33% of Greenways that Connect People & Trails

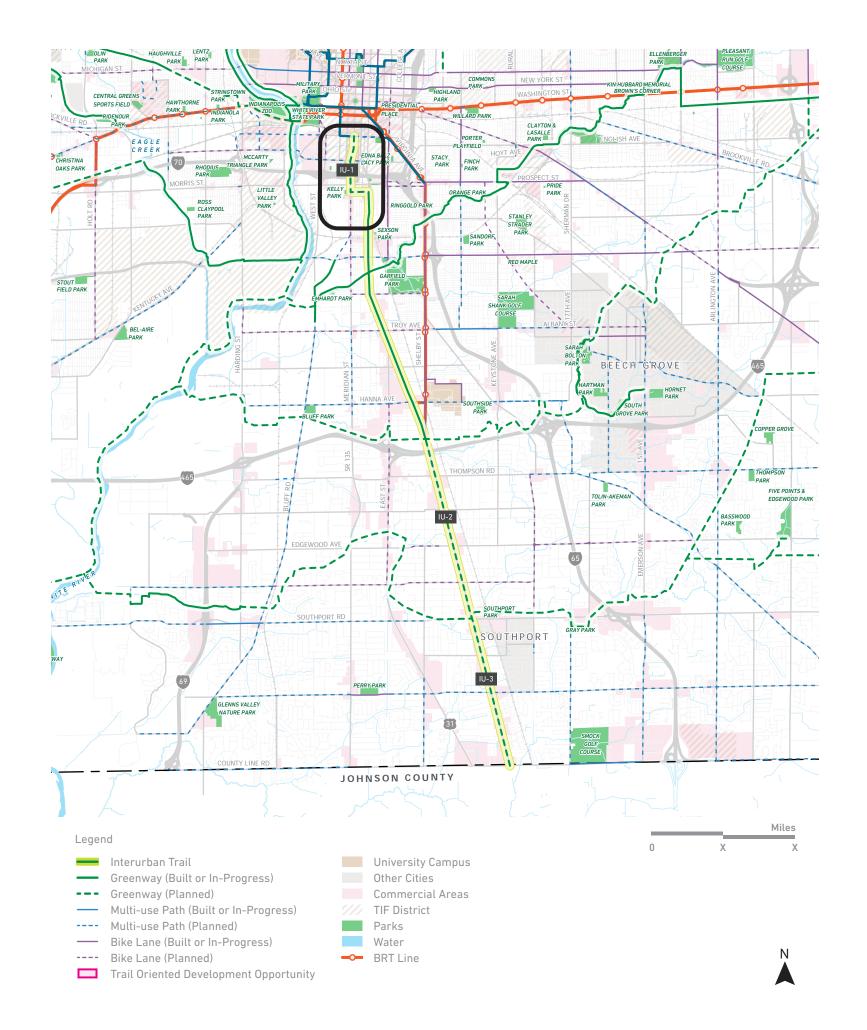
Within a 10 Min Walk

**Aligns** with BRT Stations **92,000** Jobs **14,000** Residents

TOP 33% of Greenways that Improve Quality of Life

Along the Segment

#1 segment for number of Crashes#1 segment for Surface Temperature#44 segment for existing Tree Canopy



### TOP PERFORMER

#### **GRASSY CREEK TRAIL (GC-1)**

Gap closure from Fall Creek Greenway/Lee Rd (Existing Trail) to Lacebark Ln (Existing Trail)

miles long

TOP 25% of Greenways that Serve Underserved Populations

Within a 10 Min Walk

400 Residents that rely on Non-Vehicular Commute

73% of Residents are non-white

27% of Residents are Youth

TOP 33%

of Greenways that Improve Quality of Life

Along the

1.9 miles align with Conservation Corridors

7,000 sf of Brownfield within 1/4 Mile

3.5 miles align with Floodplains

